

# Examples of Decision Support Using Pavement Management Data

John Coplantz, PE

Pavement Management Engineer

Oregon Department of Transportation

October 13, 2016



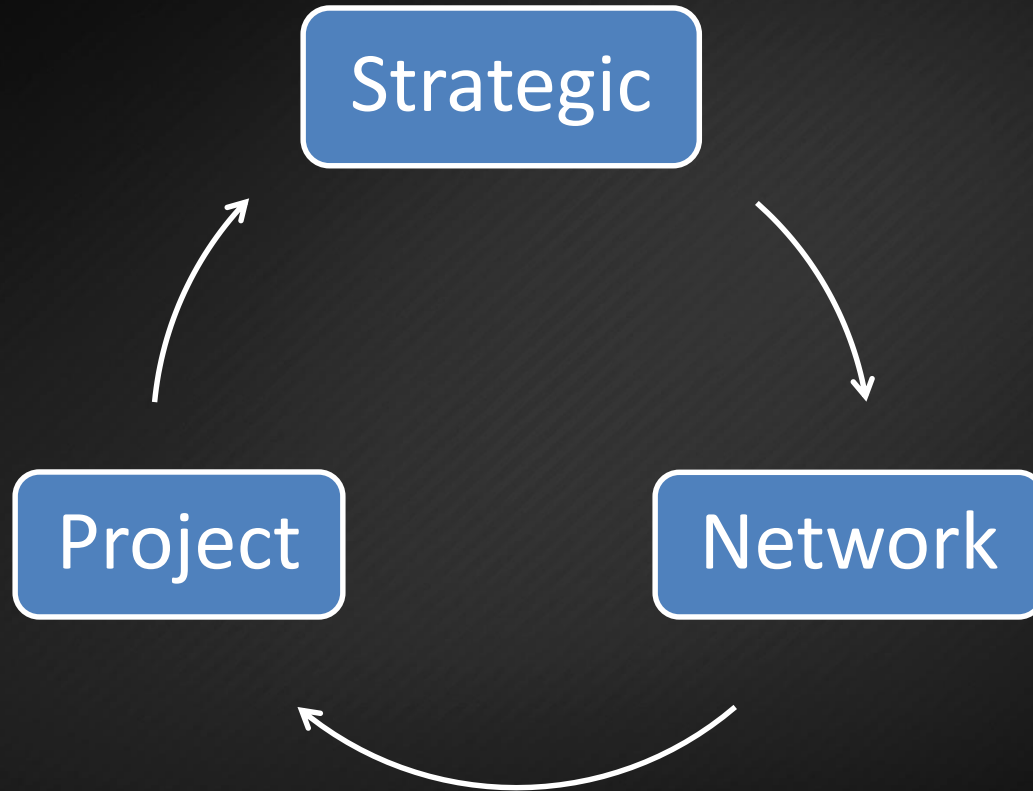
National **Pavement Preservation** Conference 2016

# Decision Levels<sup>\*</sup>

- Strategic
- Network (Tactical)
- Project (Operational)

\*Pavement Management Guide, 2<sup>nd</sup> Ed.  
AASHTO, 2012

| Level     | Audience   | Types of Decisions   | Apply to                       | Detail |
|-----------|--|--|--------------------------------|--------|
| Strategic | Politicians<br>Commission<br>Agency Heads                | Perf. Meas./Targets<br>Funding Impacts<br>Pavement Strategy                      | Entire<br>Network              | Low    |
| Network   | Engr. Mgrs.<br>District Mgrs.<br>Planning<br>Asset Mgrs. | Funding Allocations<br>Pavement Workplan<br>Project Selection<br>Initial Scoping | Entire<br>Network<br>or Subset | Mod.   |
| Project   | Project and<br>Maintenance<br>staff                      | Scope refinement<br>Thickness design<br>Materials selection                      | Project or<br>corridor         | High   |



# STRATEGIC LEVEL

- What is the condition of our roads?

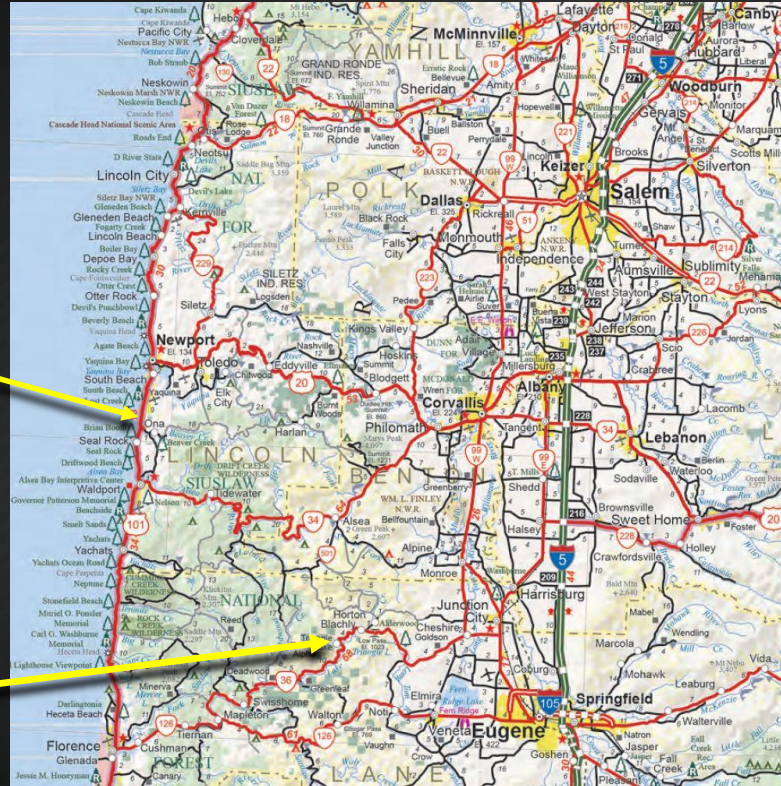
# Measuring Pavement Conditions



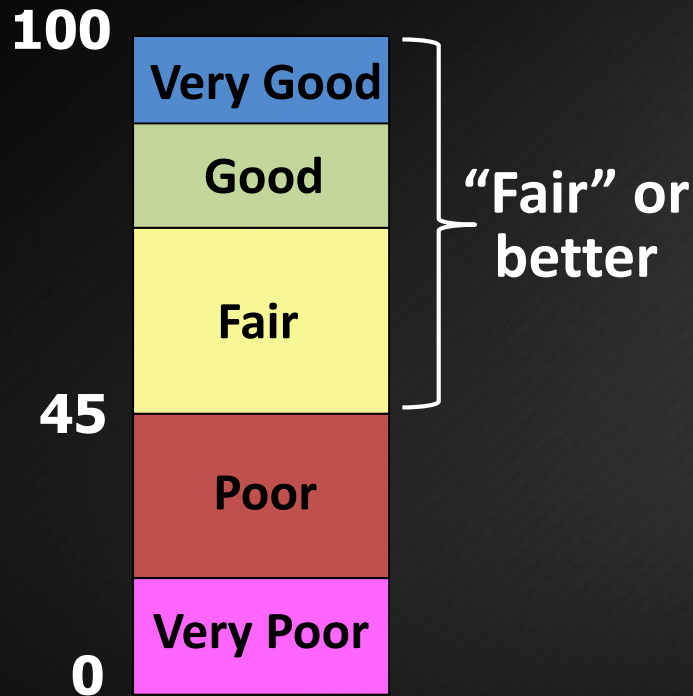
AUTOMATED



WINDSHIELD



# Pavement Rating

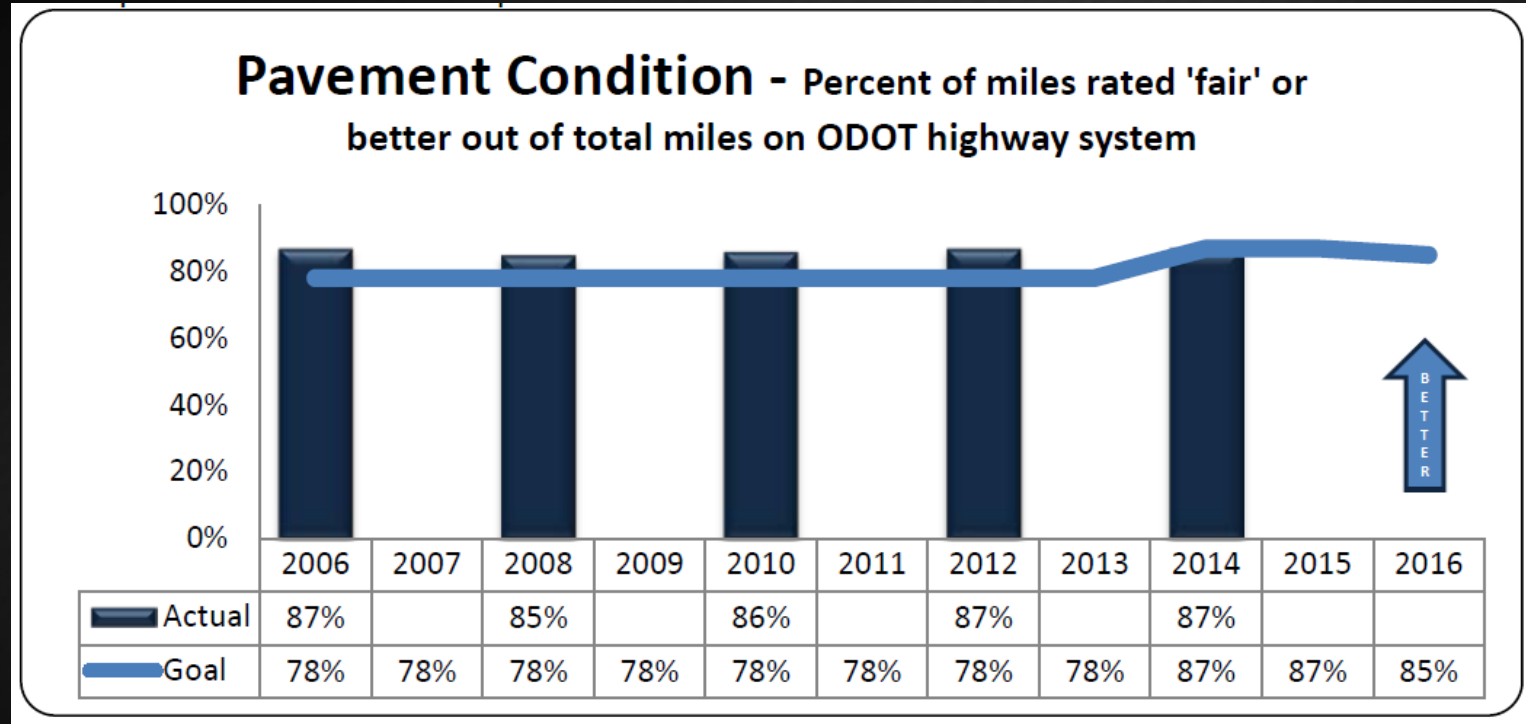


- 100% Survey
- Score each PMS section
- Sum miles in each category
- Calculate % Fair-or-better mileage

# STRATEGIC LEVEL

- What is the condition of our roads?
- Are they getting better or worse?

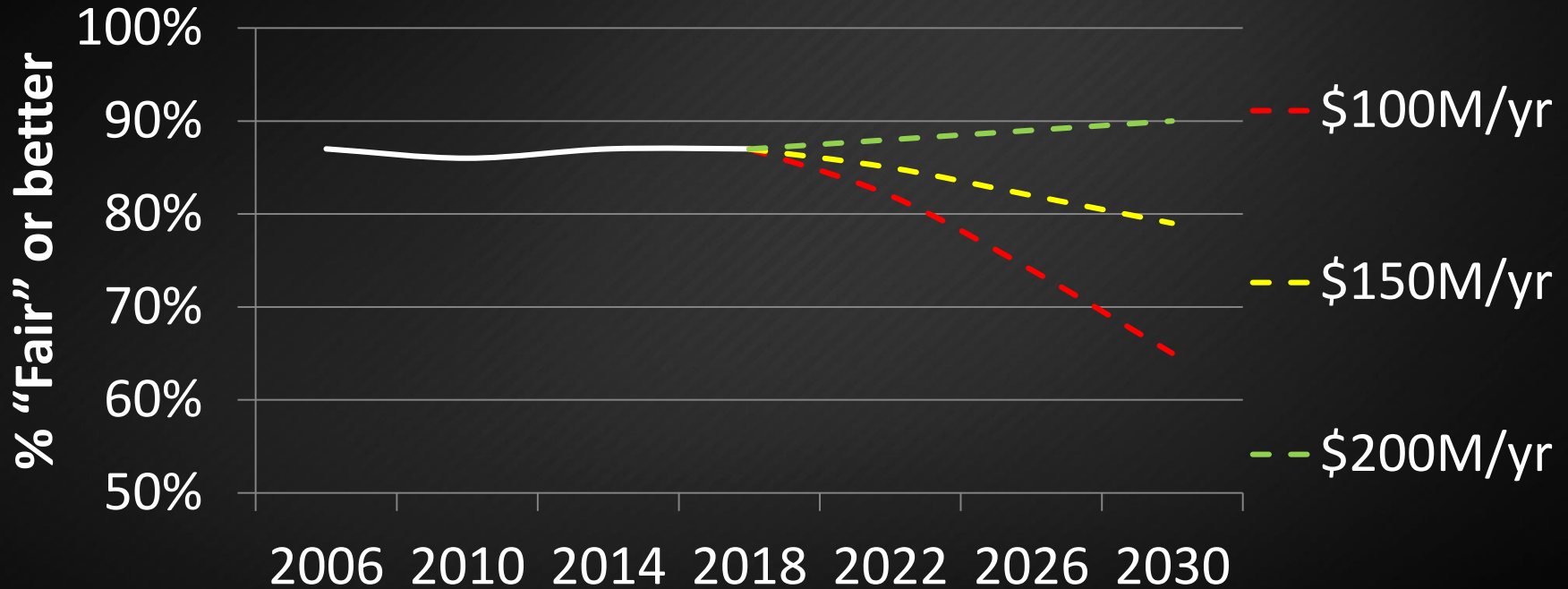
# Performance Measures and Targets



# STRATEGIC LEVEL

- What is the condition of our roads?
- Are they getting better or worse?
- How much money should we allocate to our pavement programs?

# Funding Impacts



# STRATEGIC LEVEL

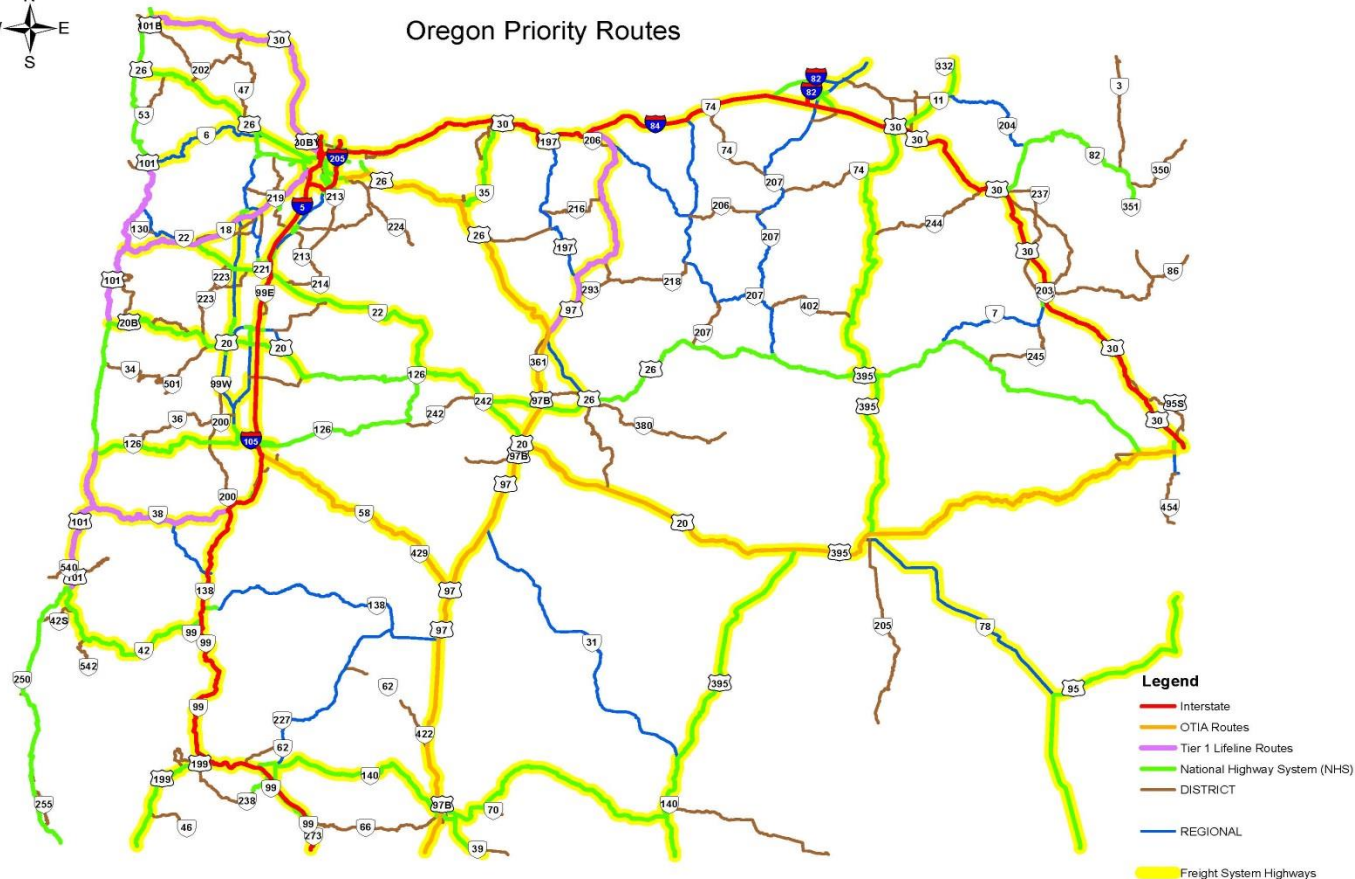
- What is the condition of our roads?
- Are they getting better or worse?
- How much money should we allocate to our pavement programs?
- How should we prioritize our pavement investments?

# Investment Priorities

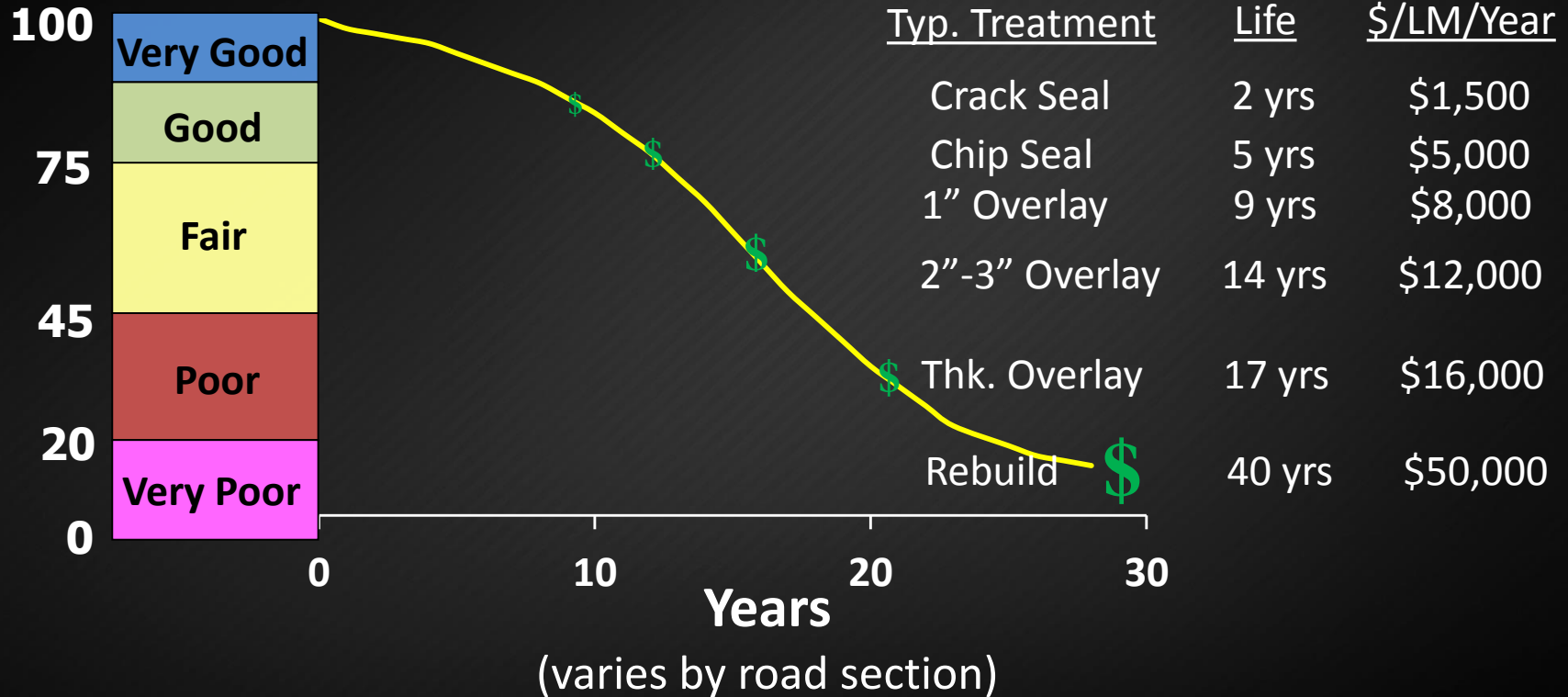
| Route Strategy   | Treatment Priorities  |
|--|---|
| <u>Level of Importance</u> <ol style="list-style-type: none"><li>1. Interstate</li><li>2. State Level (NHS) Routes</li><li>3. Region / District Level Routes</li></ol> | <u>Cost / Benefit</u> <ol style="list-style-type: none"><li>1. Chip Seals / 1" Lift</li><li>2. 2"-3" Paving</li><li>3. Multi-lift 3R Paving</li><li>4. Reconstruction</li></ol> |



## Oregon Priority Routes



# Treatment Priorities



# NETWORK LEVEL

- How do we divide the money up?

# Money Allocations

- Fix-It STIP (Federal Funds)
  - Interstate Paving
  - Region Paving
  - Chip Seals
- Maintenance Program (State Funds)
  - MIM (Interstate quick hit)
  - Low Volume (Chip Seals and Thin Paving)
  - Patching

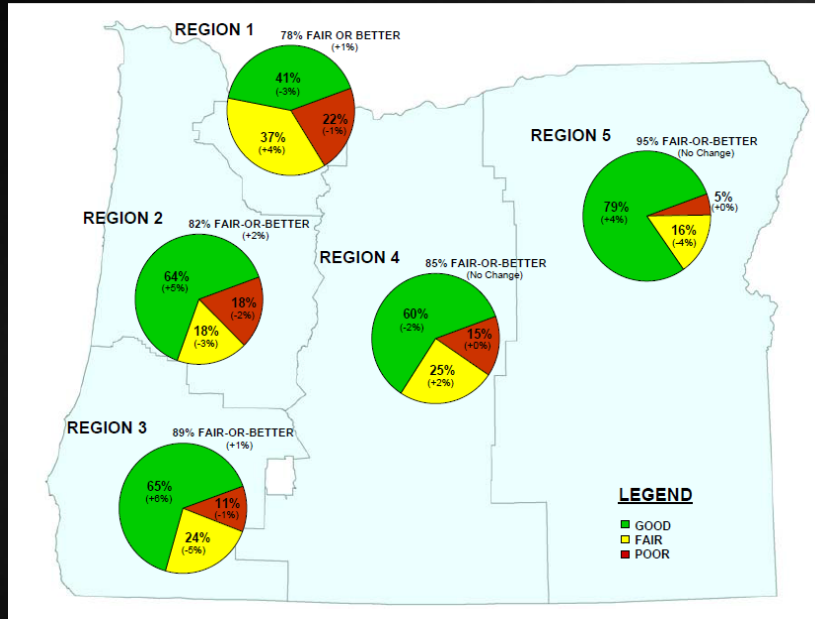


# Interstate Allocation

- Target - minimum 95% fair or better
- Revolving 8 Year Workplan – Update every 2 yrs.
  - Current 4-Year STIP
  - Draft STIP (Years 5 and 6)
  - Future STIP (Years 7 and 8)
  - Shelf Projects



# Region Paving – Initial Allocation



1. Forecast conditions one STIP cycle ahead (8 yrs. from data year)
2. Compute % fair or better by Region
3. Compare to target (by Hwy. class)
4. Determine \$ needs in each Region to reach target
5. Apply resulting percentages to funds available

# Chip Seal Allocations

- STIP – Primary Routes
  - Target Cycle Time – 6-10 years
- Maintenance – Low Volume Secondary
  - District Discretion – up to 80% of their budget
  - Target Cycle Time – 8-14 years



# NETWORK LEVEL

- How do we divide the money up?
- What projects should we do, and what year?

# Fix-It STIP Paving Program

- Timeline – Data to Construction – 6 years!
- Use PMS to develop initial priority list
  - Project conditions 6 years ahead
  - Look to paving where chip seals, crack sealing, or patching is not viable option or will no longer work
  - Priority to higher classes / traffic highways
  - Priority to projects with higher cost effectiveness

# Fix-It STIP Paving Program

- Regional preservation team (led by DM's)
  - Do road tour
  - Factor in regional and local issues, other work, etc.
  - Prioritize list for scoping



# 150% List

1. Start with Road Tour Priority List
2. Field Scope  $\approx$  200% of Initial Allocation
3. Refine Cost Estimates
  - Investigate differences - planning \$ vs. scope \$
4. Cut to 150% list

# New Trial Process     150% → 100%

***Applies to Pavement and Bridge Program***

| Score 1-5 for Each of these Factors  | Weighting |
|--------------------------------------|-----------|
| Route Classification, ADT, Truck ADT | 25%       |
| Cost Effectiveness, Delay Risk       | 25%       |
| Program Priority                     | 25%       |
| Region Priority                      | 25%       |

# Classification Points

| <u>Classification</u>    | <u>Score</u> |
|--------------------------|--------------|
| Interstate               | 5            |
| OTIA or Seismic Lifeline | 4            |
| State Class Route or NHS | 3            |
| Regional Class Route     | 2            |
| District Class or Other  | 1            |

# ADT Points

| <u>Traffic Level (ADT)</u> | <u>Score</u> |
|----------------------------|--------------|
| > 10,000                   | 5            |
| >4,000 to <=10,000         | 4            |
| >1,500 to <= 4,000         | 3            |
| >500 to <=1,500            | 2            |
| <=500                      | 1            |

# Truck ADT Points

| <u>Truck ADT</u> | <u>Score</u> |
|------------------|--------------|
| > 1,200          | 5            |
| >600 to <= 1,200 | 4            |
| >300 to <= 600   | 3            |
| >100 to <=300    | 2            |
| <=100            | 1            |

# Cost Effectiveness

| <u>\$ / Lane Mile / Year</u> | <u>Score</u> |
|------------------------------|--------------|
| <= \$10,000                  | 5            |
| >\$10,000 to <=\$15,000      | 4            |
| >\$15,000 to <=\$20,000      | 3            |
| >\$20,000 to <= \$40,000     | 2            |
| >\$40,000                    | 1            |

# Delay Risk

- Score 1 to 5
- Looks at Consequence of Delay beyond STIP
  - Maintenance Cost / Risk
  - Pavement Repair Cost Risk (missing the window)

# Program Priority (1 to 5)

- Pavement Program Manager (yours truly) allotted 3 points per project
- Favor Projects which....

- Help performance measure achieve target
- Maximize benefit to the pavement and/or reduce maintenance requirements and costs
- Maximize long term pavement service life
- Provide safety benefits (i.e. rutting or pothole / failed pavement hazards / friction issues)
- Improve poor smoothness on routes with higher traffic speeds and freight movements

- Address severe raveling / degradation of driving surface too widespread for patching
- Minimize repetitive, reactive “throw away” maintenance costs
- Treat the disease rather than doing “short term fixes” that temporarily treat symptoms
- Have negative impacts if treatment is deferred beyond the STIP period

# Region Priority (1 to 5)

- Regions Allotted 3 points per project
- Suggested criteria include, but not limited to:
  - Maintenance Impact
  - Community Impacts (economics, travel time, freight & modal impacts, etc.)
  - Safety Impact
  - Detour or alternative route availability
  - Project Delivery Staffing implications

# 100% List

1. Combine Bridge and Pavement project in one list
2. Rank by total weighted scores
3. Send to Highway Management Team
  - use results to set final Bridge/Pavement funding levels
  - use results for regional paving splits
  - use results for initial 100% project list

# NETWORK LEVEL

- How do we divide the money up?
- What projects should we do, and what year?
- Are there bundling opportunities?
- Are there leveraging opportunities?

# 100% List → Final

- Start with 100% list
- Option to swap projects (leverage enhance)
  - Swap must be from the 150% list
  - Program Manager and District Manager must approve
- Shelf Program – develop from unselected projects

# PROJECT LEVEL

- What is this road section made of?
  - Last resurfacing    When?    What?    How thick?

# Pavement History

SECTION: US 30 : LEG TO BEAVER FALLS RD - SWEDETOWN RD

HWY NO: 092

SEAL:

AGE:

BEGIN MP: 54.50

PVMT TYPE: DGAC THIN OVLY A

ENDING MP: 60.94

WC: B-MIX

AGE: 19

LENGTH: 6.44

REGION: 2

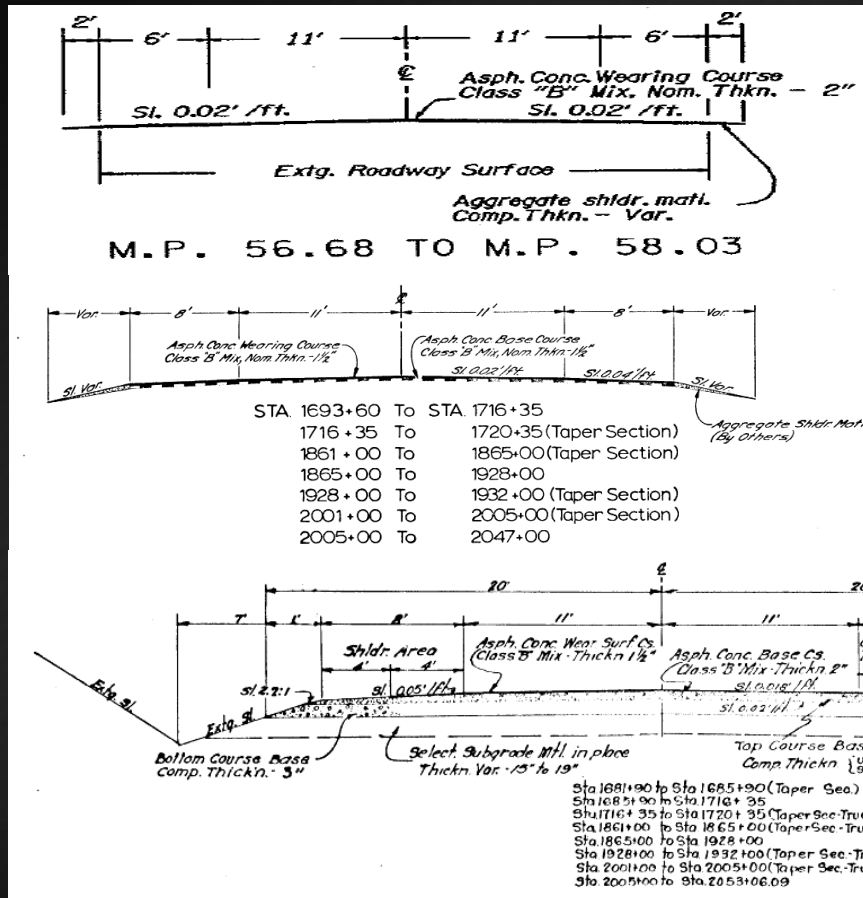
## CONSTRUCTION HISTORY

| <u>DATE</u>  | <u>THKN</u> | <u>MTRL</u> | <u>THKN</u> | <u>MTRL</u> | <u>THKN</u> | <u>MTRL</u> | <u>CPPR</u> | <u>THKN</u> | <u>BASE</u> | <u>THKN</u> | <u>SUB</u> | <u>V-FILE</u> | <u>CON #</u> |
|--|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|------------|---------------|--------------|
| 1995   | 2           | B           |             |             |             |             |             |             |             |             |            | 00V-226       | C11477       |
| COMMENTS: Pres list, 58.0-60.7 (1992) 2" inly in climbing lane |             |             |             |             |             |             |             |             |             |             |            |               |              |
| 1972   | 1.5         | B           | 1.5         | B           |             |             |             |             |             |             |            | 10V-289       | C07716       |
| COMMENTS:  |             |             |             |             |             |             |             |             |             |             |            |               |              |
| 1954   | 1.5         | B           | 2           | B           |             |             |             | 2           | AG          | 16          | AG         | 5V-026        | C04172       |
| COMMENTS:  |             |             |             |             |             |             |             |             |             |             |            |               |              |

1995 00V-226

1972 10V-289

1954 5V-026

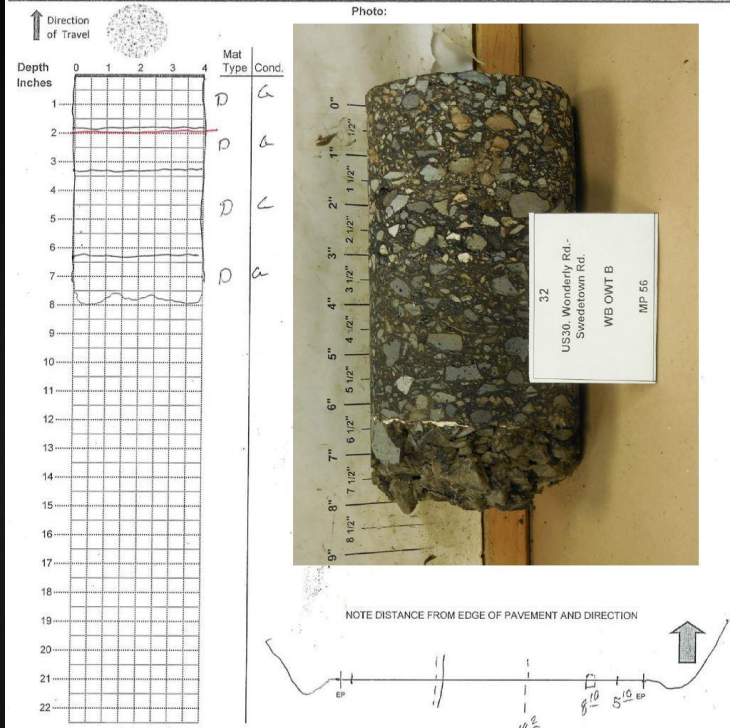


Total via Plans:  
 8.5" DGAC  
 4" Agg. Base  
 15"-19" Subbase

# Mix Design Database

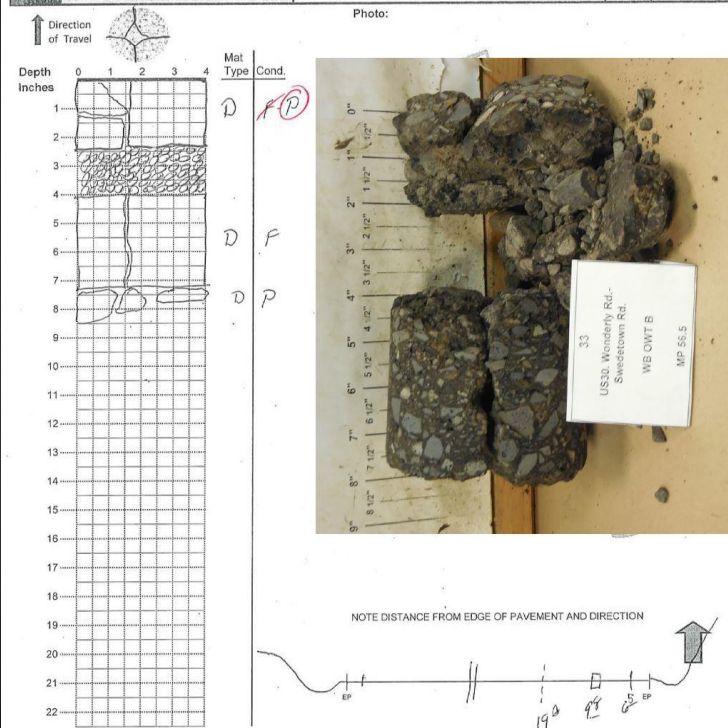
|  |  |                               |   |  |        |
|--|--|-------------------------------|---|--|--------|
| 2007 US30: COLUMBIA COUNTY LINE - MP 61.70 (BOAT BMP 61.70 EMP 69.95 |  |                               | <input checked="" type="checkbox"/> Wearing | <input checked="" type="checkbox"/> Base | C13350 |
| <u>Asphalt Mix Properties:</u>                                       | <u>Volumetric Properties as Built:</u> | <u>Asphalt Mix Gradation:</u> |   |  |        |
| Mix Type: 1/2" Dense Mix   | E ffective binder content (%): 11.0013 | % Retained 3/4": 0            |   |  |        |
| Mix Level: 3   | Air voids (%): 7                       | % Retained 3/8": 20           |   |  |        |
| Number of Gyration: 100  | Total unit weight (pcf): 147.98        | % Retained #4: 49             |   |  |        |
| <input type="checkbox"/> Lime Added to Mix                           |  | % Passing #200: 7.2           |   |  |        |
| Asphalt Grade: PG 64-22  |  |                               |   |  |        |
| %Rap: 30.00  |  |                               |   |  |        |
| Tensile Strength Ratio: 93   |  |                               |   |  |        |

|                 |                                  |                        |           |           |                      |      |       |
|-----------------|----------------------------------|------------------------|-----------|-----------|----------------------|------|-------|
| Project Highway | US30: Wenderly Rd - Swedetown Rd | Date:                  | 7-16-15   | Core #    | 32                   | MP   | 56.00 |
| County          | Columbia                         | Logged By:             | TB (H) JM | Lane      | A/B/C/D/AUX/SHD/RAMP |      |       |
| Designer        | KNS                              | DRILLED THROUGH PATCH: | (N) M     | Location  | OWT NWT BWT          |      |       |
| BMP             | 50.35                            | DRILLED ON CRACK:      | (N)       | Direction | N6 S8 E4 W4          |      |       |
| EMP             | 60.81                            | TYPE: Fat Trans Long   |           | Bridge #  |                      |      |       |
| Key             | 18610                            |                        |           | Br Loc    | Ap Lv Deck           | Dist |       |
| EA              | PE000000 - 000 - J13             | Comment                |           | Depth     | 8'10"                |      |       |



Key: Mat Type- Open AC - O, Dense AC - D, Oil Mat - OM, Macadam - M, Concrete - PCC, Cement Treated Base - CTB, Chip Seal - C  
Condition- Good - G, Fair - F, Poor - P. Conditions can be combined (ex. GF & FP)

|                 |                                  |                        |           |           |                      |      |      |
|-----------------|----------------------------------|------------------------|-----------|-----------|----------------------|------|------|
| Project Highway | US30: Wenderly Rd - Swedetown Rd | Date:                  | 7-16-2015 | Core #    | 33                   | MP   | 56.5 |
| County          | Columbia                         | Logged By:             | TB (H) JM | Lane      | A/B/C/D/AUX/SHD/RAMP |      |      |
| Designer        | KNS                              | DRILLED THROUGH PATCH: | (N) N     | Location  | OWT NWT BWT          |      |      |
| BMP             | 50.35                            | DRILLED ON CRACK:      | (N) N     | Direction | N6 S8 E4 W4          |      |      |
| EMP             | 60.81                            | TYPE: Fat Trans Long   |           | Bridge #  |                      |      |      |
| Key             | 18610                            |                        |           | Br Loc    | Ap Lv Deck           | Dist |      |
| EA              | PE000000 - 000 - J13             | Comment                |           | Depth     | 8'8 1/2"             |      |      |



Key: Mat Type- Open AC - O, Dense AC - D, Oil Mat - OM, Macadam - M, Concrete - PCC, Cement Treated Base - CTB, Chip Seal - C  
Condition- Good - G, Fair - F, Poor - P. Conditions can be combined (ex. GF & FP)

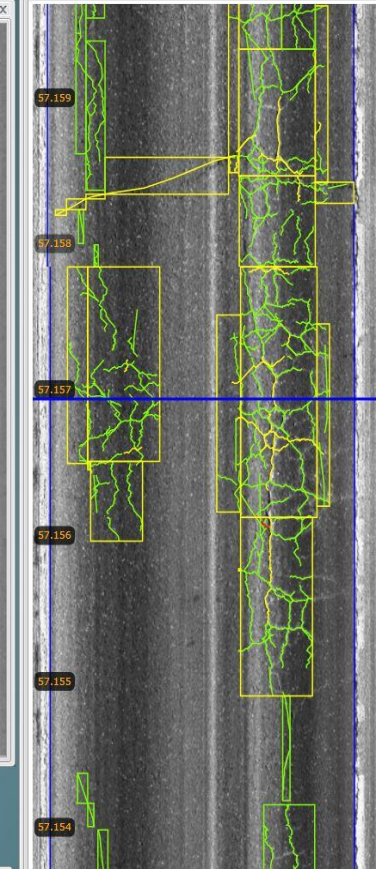
# PROJECT LEVEL

- What is this road section made of?
  - Last resurfacing When? What? How thick?
- Performance?
  - How well has this section performed?

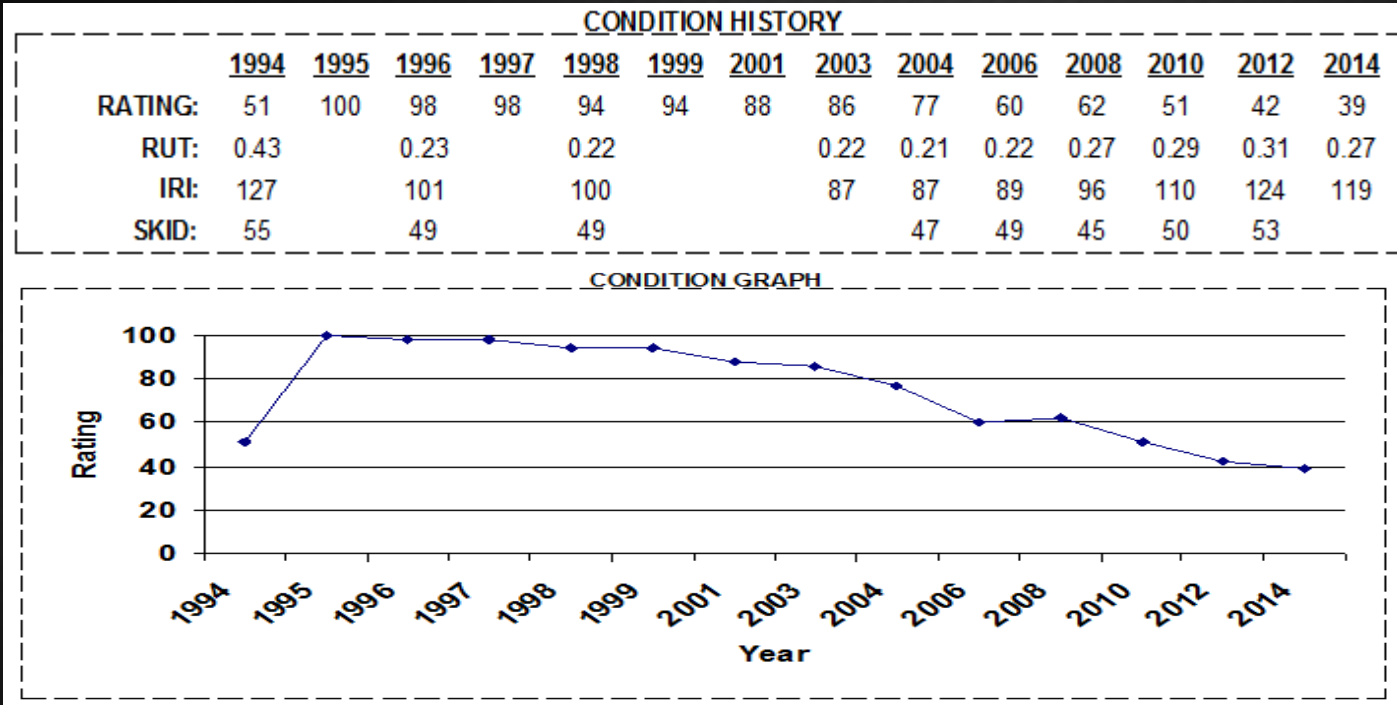
21 yrs since last ovly (2" DGAC)  
Overall Condition = 29  
39% fatigue cracking (by length)  
27% patching  
Avg. IRI = 117 in/mi  
Avg. Rut = 0.3"

ADT = 8,000

20 Yr ESAL's = 5 million



# Performance Over Time



# PROJECT LEVEL

- What is this road section made of?
  - Last resurfacing When? What? How thick?
- Performance?
  - How well has this section performed?
  - How have other projects like the one we are planning to do been performing?

# Nearby Project - Context

9 yrs since last ovly (3")

Overall Condition = 96

0% cracking

Avg. IRI = 58 in/mi

Avg. Rut = 0.2"

ADT = 6,000

20 Yr ESAL's = 5 million

Total via Plans:

8.5" DGAC

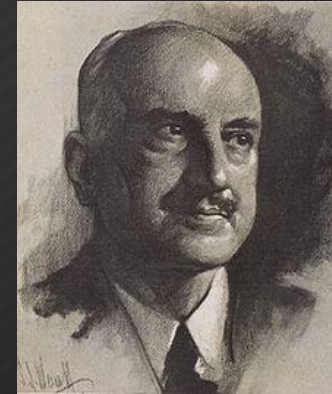
10" Agg. Base

18" Subbase

# PMS Data has Lessons

- PMS data is the feedback tool for evaluating previous decisions that have been made
- PMS data can be an important knowledge transfer tool for future road managers

George Santayana



*“Those who fail to learn from history are doomed to repeat it”*

# John Coplantz

## Pavement Management Engineer

Oregon Dept. of Transportation

Pavement Services Unit

800 Airport Road

Salem, OR 97301

503-986-3119

[john.s.coplantz@odot.state.or.us](mailto:john.s.coplantz@odot.state.or.us)



National **Pavement Preservation** Conference 2016