## Pavement Preservation for the Anthropocene

#### Teresa Adams University of Wisconsin-Madison



## US car-centric transportation system is EXPENSIVE and RESOURCE INTENSIVE

- Road Infrastructure Cost \$100+ billion per year
- Car Ownership and Operational Costs
  - \$9k per year
  - Totals \$1+ trillion per year
- Oil
  - 90% of U.S. oil consumption
  - \$300-\$500 billion year
- Climate Change -1/3 of U.S. GHGs
- Air Pollution One half of urban air pollution

Deface 16 periors. National Pavement Preservation Conference 2016



## Impacts of Pollution

- Human Health
- Human Welfare
  - Visibility
  - Well being
- Ecosystem Impacts
- Climate Change
- Development
  - Investment
  - Livability
  - Tourism



#### Strategies include...

- Collaboration with:
  - HUD & EPA on GHG reduction through land use solutions



- DOE on electricity/alternative fuel infrastructure for transportation
- FAA on low-emission airport technology and infrastructure improvement



#### Successes

#### Emission Trends, 1970 to

Present

Present transportation sector emissions compared <sup>20</sup> to 1970: 1

- 67% decrease in CO
- 68% decrease in VOCs
- 38% decrease in NO<sub>2</sub>
- Despite a 150% increase in passenger miles traveled



#### **Challenges Remain**

 Transportation consumes 29% of US energy, almost all from petroleum, and emits 29% of US GHGs



Image Source: US DOE

#### Reality Check? Need new approaches, institutions, and thinking



- HOV lanes failed
  - Demand management policies, on whole, have failed



- Conventional transit performs poorly
  - 60% of metro transport budgets for <10% of trips</li>
  - Similar GHG/PMT to cars

# Sustainability Trends

#### Sustainability is inevitable.



#### What Are Sustainability Goals in Maintenance?

- Reduce waste
- Minimize energy use
- Preserve soils and native plants & animals
- Reduce persistent bio-accumulative toxins
- Manage water and related facilities in the ROW
- Fiscal sustainability cover the needs with the available resources.
- Institutionalize sustainability as an agency value

#### **Sustainability Metrics**

#### Will these get us where we need to go?

- Annual tons of solid waste produced
- Annual recycling rate
- Annual electricity, natural gas, gasoline, and diesel fuel consumption
- Annual renewable energy consumption
- Annual water consumption
- Agency fleet fuel efficiency
- Agency fleet annual vehicle miles traveled
- % of procured items that are sustainably produced, contain recycled materials, produced locally, etc.



#### "Cradle to Cradle" Thinking

- Being less bad is not good enough.
- Rethink how we plan, construct, and operate the transportation infrastructure to replenish and restore the earth rather than destroy it.
- A "good" transportation plan or design not only minimizes cost and maximizes safety but also improves the environment and social well being.



#### Being less bad is not good enough

**Eco-efficiency** - the traditional goal of reducing negative impacts

**Eco-effectiveness** - a new paradigm of increasing positive impacts

#### Younger Generations Demand Action:

- There are more Millennials than the Baby Boomers
- They are largely motivated by things other than money.
- They have growing concerns about the impacts of unsustainable behavior.

## Change Trickles Up, Not Down:

- Politicians are much better followers than leaders.
- The real action on sustainability is happening in companies and communities around the world.
- Mayors from over 135 major cities signed an accord to report and reduce their emissions.
- California implemented the nation's largest cap-andtrade plan.
- National and international markets, commitments, and investments are only a matter of time.



Eco-effective Transportation System How do we get there?

- Culture of Sustainability to transform values, behaviors and practices
- The precedence : Culture of Safety
- Dispel concerns about costs
- Intergenerational effort
- Transform transportation to work in sync with people and nature

#### **Evolution of Human Consciousness**

The psychology of the mature human being is an unfolding, emergent, oscillating, spiraling process marked by progressive subordination of older, lower-order behavior systems to newer, higher-order systems as man's existential problems change.

Dr. Clare W. Graves

Clare Graves (1970) "Levels of Existence: An Open System Theory of Values." *Journal of Humanistic Psychology.* Vol. 10 No.2., pp. 131-155



#### Administrative Challenges

- Clare Graves' questions:
- Assume we can measure sustainability, how do we institutionalize it?
- How do we change beliefs, norms and behaviors?

Focus on administrative actors

**Depric 16** National Pavement Preservation Conference 2016

#### **Practical Setting**

- U.S. Department of Transportation (DOT) Strategic Plan, FY 2014–18 identifies five strategic goals for America's transportation system:
  - Safety
  - State of Good Repair
  - Economic Competitiveness
  - Livable Communities
  - Environmental Sustainability
- First three are classic transportation functions, widely accepted and measured
- Last three, not so much... Challenges of non-mission based measures

#### Ambiguity and Subjectivity of Performance Data

- Examine same programs but disagree on data
- Agree on data but disagree on meaning
- Agree on meaning, but not on next action steps/resources
- Subjectivity select and interpret performance information consistent with institutional values and purposes
- Ambiguity ability to contest performance data leads to inability to find solutions when there are competing beliefs

## **Challenges for Highway Maintenance**

- How will a culture of sustainability change the decisionmaking process for highway maintenance?
- How will a culture of sustainability benefit public health?
- How can we move from down-cycling to up-cycling of infrastructure assets?
- How do we use ecosystem services to address environmental impacts of the transportation system?
- How does highway maintenance affect the ecoeffectiveness of energy efficient and connected vehicles?



## US DOT asking the BIG questions...

- "America's transportation system is a fossil in 2045."
- How will we move?
- How will we move things?
- How will be move better?
- How will we adapt?
- How will we align decisions and dollars?

#### How will we align decisions and dollars?

Weak Sustainability : "Triple Bottom Line" (TBL) allows for the exchange of ecosystem, human health or social systems, for benefits of mobility and economic growth.

Strong Sustainability : Uses Environmental Economics which does not allow the preservation of the environment to be supplanted by increased stores of social or economic capital.

## **Challenges for Highway Maintenance**

- How will a culture of sustainability change the decisionmaking process for highway maintenance?
- How will a culture of sustainability benefit public health?
- How can we move from down-cycling to up-cycling of infrastructure assets?
- How do we use ecosystem services to address environmental impacts of the transportation system?
- How does highway maintenance affect the ecoeffectiveness of energy efficient and connected vehicles?

#### Human Health and Air Pollution

- Short term impacts from high and chronic exposures leading to adverse health impacts are reasonably well understood
  - Occupational exposure to diesel particulate
  - Carbon monoxide poisoning
  - Industrial accidents
  - Environmental tobacco smoke
- Much larger impacts of air pollution that contribute to more prevalent diseases <u>are not yet</u> well recognized as public health risks

#### Inhalation Exposure and Health Impacts of Air Pollution

- Surprisingly low inhalation exposures can have significant impacts on health
  - More sensitive to inhalation exposures than ingestion and dermal exposures
  - Not only a concern for body burden
- Observed associations with, and impacts of, exposure to atmospheric PM continue to increase — Auto-Immun
  - Respiratory Disease
  - Cardiovascular Disease
  - Cancer

- Auto-Immune Disorders
- Metabolic Syndrome
- Reproductive Impacts
- Neurological Development

#### Deaths attributable to outdoor air pollution, 2008



The boundaries and names shown and the designations used on this map do not imply the expression of any opinion whatsoever on the part of the World Health Organization concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries. Dotted lines on maps represent approximate border lines for which there may not yet be full agreement. Data Source: \ Christel F Map Productio and Geograph World Health (

#### Example: Lung Transplantation

The impact of traffic air pollution on bronchiolitis obliterans syndrome and mortality after lung transplantation

Tim S Nawrot,<sup>1,2</sup> Robin Vos,<sup>3,4</sup> Lotte Jacobs,<sup>2</sup> Stijn E Verleden,<sup>3,4</sup> Shana Wauters,<sup>4</sup> Veerle Mertens,<sup>4</sup> Christophe Dooms,<sup>3</sup> Peter H Hoet,<sup>2</sup> Dirk E Van Raemdonck,<sup>4,5</sup> Christel Faes,<sup>6</sup> Lieven J Dupont,<sup>3,4</sup> Benoit Nemery,<sup>2</sup> Geert M Verleden,<sup>3,4</sup> Bart M Vanaudenaerde<sup>3,4</sup>

#### **Key Issues**

- Large number of studies have been conducted that show adverse health effects associated with distance to roadways
- Over 90 percent of the tailpipe emissions roadways come from 5-10% of the vehicles
  - Critical to remove these emissions
  - If we cannot address high emissions vehicles then we need to move toward electric vehicles
- Need to consider impacts of non-tailpipe emissions
  - Brake Dust, Tire Wear, Road Dust
- Need to make sure that modal shift does not lead to higher exposures to air pollution
  - Buses, subways, etc...

#### More Challenges for Highway Maintenance

- How will a culture of sustainability change the decisionmaking process for highway maintenance?
- How will a culture of sustainability benefit public health?
- How can we move from down-cycling to up-cycling of infrastructure assets?
- How do we use ecosystem services to address environmental impacts of the transportation system?
- How does highway maintenance affect the ecoeffectiveness of energy efficient and connected vehicles?

## Summary

- Anthropocene
- Sustainability is inevitable culture of sustainability will trickle up
- Highway air pollution contributions to more prevalent diseases <u>are</u> <u>not yet</u> well recognized as public health risks
- "Cradle to Cradle" Thinking
- Become Eco-effective not eco-efficient
- Adopt Strong Sustainability practices
- Make decisions using analysis that preserves our stores of environment, social and economic capital.

# END

#### Thank you

